



## Europe EconoMonitor

### Stagflation strikes back

Roberto Tamborini | Jul 29, 2008

The main industrialized countries show clear signs of slowdown of economic activity and acceleration of inflation. The word: *stagflation*. The first dramatic experience with stagflation on a global scale in the early 1970s changed common thinking about macroeconomic phenomena and policies. Today's blueprints for policy makers have guidelines in the event of stagflation:

- the best monetary policy can do is to keep a low and stable inflation rate, given the structural conditions of the economy
- to this effect, spikes of excess inflation should be curbed by letting real interest rates *grow* (i.e. by setting nominal policy rate above inflation)
- as a result, nominal wage setters should refrain from chasing current inflation being confident that it will be curbed with small and transitory losses in real wages.

As a matter of fact, the ongoing unprecedented escalation of oil and commodity prices is producing much more inflation than in the 1970s. Nonetheless, at the first reappearance of the phenomenon, disorientation surfaces in public opinion as well as among policy makers. The monetary authorities on the two sides of the Atlantic have adopted different stances. In the US, real interest rates on short maturities are negative with those on longer maturities zero or barely positive. In the EMU real interest rates are positive at all maturities, and the ECB is sending a message that its stance will be kept in line with its mandate for price stability first. GDP outlook appears less severe and more severe in the EMU, than previously thought. Managing stagflation will still be more awkward and more difficult than indicated in the handbook for the modern central banker.

The basic problem with stagflation is that it is a complex phenomenon involving a number of macroeconomic and interrelated agents. The simple recipe recalled above is best suited to *nominal supply shocks*. In practice (unanticipated), *generalized*, and *temporary soar of nominal production costs*, with firms seeking to transfer the cost to final prices. Yet this is emphatically not the story we are witnessing in the world economy. First, the current shock has to a large extent been unpredictable but *it is by no means generalized*. As shown by the ECB data, the shock has a distinct non-domestic dimension, entirely coming from oil and commodity prices which, for part, represent imported costs determined on world markets. Second, the ongoing upsurge of nominal inflation *will quite likely be of permanent* rather than temporary nature - as testified by Mr. Trichet a few weeks ago when he well documented that oil in the world is becoming more scarce; hence its *real* price (the real rent of oil) will rise.

Table 1 Production price inflation and its components

	2007	2007:12	2008:1	2008:2	2008:3	2008:4	2008:5
Production price index	2.8	4.4	5	5.4	5.8	6.1	6.4
Oil (in euros)	52.8	62.8	62.4	64.1	66.1	69.8	80.1
Commodities	9.2	1.4	10.4	15	10.3	5.8	6.0
Negotiated wages (quart.)	2.1	..	..	..	2.7		

Source: ECB, *Monthly Bulletin*, June 2008

These two facts suggest that industrialized countries are undergoing a sharp change in *relative production* and a *real supply shock*. This gives rise to a situation which is totally different than that of nominal shocks, and poses thorny problems in view of monetary policy implementation.

- How far is the current oil price from its new equilibrium level, or in other words, how much additional inflation should oil users expect?

- How can the central bank keep the general price index on track if it has no control on its non-domestic component? Or for how long will the actual inflation rate of the general price index deviate from the target?
- In theory, as a result of the new system of relative costs, real wages and profits in oil-user countries remain unchanged. Potential output, natural interest rate and NAIRU will not remain the same either. If central banks organize their policy with reference to these benchmarks, what is their new assessment?

It is both astonishing and worrisome that little (if any) echo of these fundamental issues can be found in the official declarations about stagflation, especially in the EMU. To shed some light on these issues, let us consider the simplest short-to-medium-run determination of the output level. Profit-maximizing firms expand (reduce) output with respect to potential as long as nominal production costs grow less (more) than the general price index (the HICP). The HICP is under the responsibility of the central bank, which is committed to keeping it close to a given level. Both nominal costs and the HICP consist of domestic and non-domestic items (the distinction refers to the place where prices are set, not where goods are produced). Table 2 reports the composition of the HICP elaborated by the ECB. Typical non-domestic items are energy and non-processed food, which account for 17.4% of the overall HICP (though processed food prices, too, are largely affected by world commodity market conditions, as testified by the skyrocketing growth - see also ECB, *Monthly Bulletin*, June 2008). The ECB does not provide the decomposition of production costs, but as a first approximation we can say that it is roughly the same as that of the HICP.

Table 2. HICP inflation and its components

	2007	2007:12	2008:1	2008:2	2008:3	2008:4	2008:5		Average 2007:12- 2008:5
HICP, overall	2.1	3.1	3.2	3.3	3.6	3.3	3.6	100	3.3
Energy	2.6	9.2	10.6	10.4	10.2	10.8	12.0	9.8	1.0
Non-processed food	3.0	3.1	3.3	3.3	3.8	3.1	3.8	7.6	0.3
Processed food	2.8	5.1	5.9	6.5	6.7	6.8	7.2	11.9	0.8
Industrial goods	1.0	1.0	0.7	0.8	0.9	0.8	1.0	29.8	0.3
Services	2.5	2.5	2.5	2.4	2.8	2.3	2.2	40.9	1.0

Source: ECB, *Monthly Bulletin*, June 2008

Assuming that all nominal domestic costs follow nominal wage dynamics, the evolution of total nominal costs with respect to HICP inflation is given by

- $0.8 \times WI + 0.2 \times NDCI - HICP$
- $HICP = 0.8 \times DPI + 0.2 \times NDPI$

where  $WI$  = nominal wage inflation,  $NDCI$  = non-domestic cost inflation,  $DPI$  = domestic price inflation,  $NDPI$  = non-domestic price inflation.

Wages can only be set in periodic renegotiations. Thus the current (time  $t$ ) nominal wage rate (and the increase  $WI$ ) is the result of the latest renegotiation round (time  $t-1$ ). At each round, wage setters seek to set wages in line with expected inflation. The latter can be viewed as a weighted average between the inflation indicated by the central bank (say 2%) and the observed inflation trend (the so-called "second-round effect"). The inflation rate at time  $t$  is given by:

- $WI = w \times 2\% + (1 - w) \times HICP_{t-1}$

The weight  $w$  captures various conditions affecting labour-market negotiations. On the one hand, it depends on the credibility of the inflation benchmark:  $w = 1$  indicates that the 2% benchmark is fully credible (differences are regarded as small and transitory). On the other hand,  $w < 1$  indicates that the 2% benchmark is not fully credible (that workers wish to protect their purchasing power against inflation spikes that are neither small nor transitory). The more HICP dwells above 2%, the smaller will be  $w$ . The actual value of  $w$ , however, also depends on workers' negotiation power with firms.

### Is a neutral monetary policy possible?

By neutral monetary policy I mean the ideal case in which the central bank keeps the HICP in line with its while all underlying real variables are kept at their equilibrium level by market forces. This ideal state (ignoring growth) implies that real wages, real costs and output are constant ("vertical" aggregate supply). That is, in that  $0.8 \times WI + 0.2 \times NDCI = 2\%$ , and  $WI = 2\%$  at the same time. Clearly, this is not possible unless  $NDCI$  is  $2\%$ ! To gauge the present order of magnitude of  $NDCI$  we may refer to the production price index in table that this index reflects cost dynamics. Thus we may posit that

- $0.8 \times WI + 0.2 \times NDCI = PPI =$  production price inflation

The figures for  $WI$  and  $PPI$  in table 1 indicate that the trend of  $NDCI$  over the last six months is about  $16\%$

Our simple algebra shows that, as said above, when  $NDCI$  are bound to rise in real terms ( $NDCI > HICP$ ) monetary policy is no longer possible. This poses serious problems for the rational interplay between the central bank and wage setters, as we shall see in a moment. Various possible combinations of  $WI$ ,  $NDCI$  and  $HICP$  give different scenarios, the most interesting of which can be summarized in the following table

Table 3. Some stagflations scenarios

	Real wage loss	Output/employment loss
Low inflation + wage moderation ( $w = 1$ ) (e.g. $WI = HICP = 2\%$ )	small	large
High inflation + wage moderation ( $w = 1$ ) (e.g. $WI = 2\%$ , $HICP = 3.5-4\%$ )	large	small
High inflation + wage indexation ( $0 < w < 1$ ) (e.g. $WI = 3-3.5\%$ , $HICP = 3.5-4\%$ )	small	medium

### What does wage moderation mean, and does it pay?

Wage moderation is a central element in the post-1970s approach to stagflation in order to prevent an endogenous wage-price spiral. So far, this also seems the key concern in Frankfurt. But what does it really mean to, and for workers?

The first and more popular meaning of moderation refers to the *nominal* wage increases, which should not exceed the medium-term benchmark set by the central bank. In our terms,  $w = 1$ . It is rational for workers to accept this benchmark because it helps the central bank to keep inflation close to the benchmark, and as long as inflation remains close to the benchmark real wages are protected (see e.g. L. Bini Smaghi, ECB Board, Corriere della Sera, June 7). Now, consider the case that the central bank promises  $HICP = 2\%$  over few quarters, and that the observed trend is  $NDCI = 16\%$ . As a result, with  $NDCI = 16\%$  real costs would be rising at a pace given by  $0.2 \times (NDCI - HICP) = 2.8\%$  and employment being cut accordingly. The bitter discovery of workers would be that the 2% pact with the central bank does protect real wages but at the cost of less output and employment (table 3, line 1)

Wage moderation may have another meaning concerning *real* wages. Suppose we wish to gauge how  $WI$  should be set for real costs, and hence output and employment, to be sheltered against the *real* appreciation of  $NDCI$ . If  $HICP = 2\%$ , and  $NDCI = 16\%$ , the short answer is  $WI = 1.25 \times HICP - 0.25 \times NDCI = -1.5\%$ , that is nominal wage *de*creases amounts to a real wage cut of  $3.5\%$ . Hence the other side of the coin is that employment protection would require an expense of the real wage.

All in all, workers face a trade-off between employment and real wage underneath the stagflation veil. This result is fully consistent with the "structuralist" view of stagflation recalled above, that is, when stagflation is caused by a permanent adverse change in the relative cost structure or a real supply shock (see e.g. Erceg, Hendershott, 2000). The corollary is that the central bank can do nothing to mitigate this unfortunate situation (apart from exchange-rate appreciation to reduce the domestic impact of imported inflation). It may well seek to achieve its target for general welfare purposes, but it ought to abstain from marketing this policy as being neutral.

### Is the central bank's inflation benchmark credible?

The next question is: how can the central bank deliver its promise when it cannot control the non-domestic component of inflation? The answer has been given by the ECB Board member L. Bini Smaghi (Corriere della Sera, June 7). Domestic price inflation should fall below  $2\%$ . By how much can be gauged from table 2. According to our simple algebra that  $0.2 \times NDPI = 1.3\%$ ,  $HICP = 2\%$  requires  $0.8 \times DPI = 0.8\%$  or  $DPI = 1\%$ . Since the observed trend is  $DPI = 2.6\%$ , the deflationary pressure that the ECB should exert on the euro-economies in the coming months is

of 2/3 of current DPI (- 1.6/2.6). Is this a credible promise (threat)? In RGE-Monitor one can read the following statement by Trichet: "HICP inflation rates are expected to remain well above the level consistent with price stability for a more protracted period than previously thought" ([www.rgemonitor.com/168?cluster\\_id=4680](http://www.rgemonitor.com/168?cluster_id=4680), July 16 2008).

Hence, with  $WI = 2\%$  and HICP at about 3.5 workers can expect a real wage loss of 1.5 per year "for a much longer period than previously thought". At the same time, real costs would rise by 1.3%, less than a half than the  $WI = HICP = 2\%$ . A "structuralist" would say that this result is nothing else than a shift along the workers' real wage curve (some real wage loss *vis-à-vis* less severe output/employment cut). Interestingly, Erceg et al. (2000), *in perspective*, argued that since wages are notoriously rigid downwards, both in nominal and real terms, a central bank focusing on inflation too narrowly (i.e. delivering the promised inflation rate to workers) would interfere with the adjustment of the real wage rate. The unpleasant side of this argument is that it seems to suggest that the central bank might let inflation go at the expense of moderate wage setters. The larger the "surprise inflation", the bigger the wage loss and the better the employment/output levels (table 3, line 2). Yet forcing workers to move down the trade-off curve in this fashion is precisely the policy that has been banned from the modern central banks. This policy not only does violate the credibility constraint that underpins the modern principles of central banking, in the present situation it also assumes a great deal of naivety on the part of workers.

Some conclusions:

- The current symptoms of stagflation come from a real supply shock, that is a structural change in the demand for oil and commodities.
- This phenomenon generates a trade-off between domestic labour and capital incomes, on the one hand output and employment on the other.
- Monetary policy can do almost nothing to alleviate this trade-off, but central banks should a) not to communicate clearly that finding the most preferred trade-off resolution is not their business but of market negotiations, c) not to bend monetary policy to expedient manipulations of real wages.
- Consequently, setting a credible inflation benchmark to pin the inflationary process down remains an important ingredient, but credible means first of all realistic. As far as the EMU is concerned, the promise of a return to the benchmark inflation rate, and hence the plea for the 2% pact with wage setters, are not credible.
- What is more credible is that a) the ECB can just seek to prevent inflation from pointing too far from the benchmark (roughly the same figures as in the US), b) the rate of  $WI$  will result from labour market negotiation and will certainly be closer to 3.5% than to 2%, c) yet if  $WI$  will be kept even slightly below actual inflation (i.e. a wage-price spiral will tend to peter out resulting in an intermediate combination of moderately lower inflation and some limited loss of output and employment (table 3, line 3). Is this not by and large the FED's strategy here in Europe country specific conditions will matter the most, with Italy's labour market having more room for real wage cuts than France or Germany.